# CASS COUNTY ENVIRONMENTAL CONTROL AGENCY

# INDEPENDENT AUDITOR'S REPORT FINANCIAL STATEMENTS

JUNE 30, 2012 AND 2011

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# Officials

Name	<u>Title</u>	Representing
Raymond Zellmer	Chairperson	City of Wiota
Duane McFadden	Vice Chairperson	Cass County
Frank Waters	Member	Cass County
Dennis Zimmerman	Member	City of Anita
Ashley Hayes	Member	City of Atlantic
Kathy Somers	Member	City of Atlantic
Dave Meyer	Member	City of Cumberland
Larry Mundorf	Member	City of Griswold
Matt Klein	Member	City of Lewis
Lanny Kite	Member	City of Marne
Shirley Eshelman	Member	City of Massena
Wendy Wittrock	Manager, Secretary-Treasurer	

# Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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## **INDEPENDENT AUDITOR'S REPORT**

To the Members of the Cass County Environmental Control Agency

We have audited the accompanying financial statements of Cass County Environmental Control Agency as of and for the years ended June 30, 2012 and 2011. These financial statements are the responsibility of the Agency's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Cass County Environmental Control Agency at June 30, 2012 and 2011 and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 17, 2012 on our consideration of Cass County Environmental Control Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and important for assessing the results of our audit.

# To the Members of the Cass County Environmental Control Agency

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis on pages 4 through 4c be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Atlantic, Iowa September 17, 2012

# Cass County Landfill & Recycling Center



#### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The Cass County Environmental Control Agency (Agency) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

#### FINANCIAL HIGHLIGHTS

- The Agency's operating revenue increased 9.6%, or \$ 75,823 from fiscal year 2011 to fiscal 2012.
- The Agency's operating expenses were 12.9%, or \$ 113,511 higher in fiscal year 2012 than in fiscal 2011.
- The Agency's net assets decreased \$ 155,218 from June 30, 2011 to June 30, 2012.

#### **USING THIS ANNUAL REPORT**

The Cass County Environmental Control Agency's accounts are organized as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The Agency presents its financial statements using the economic resources measurement focus and accrual basis of accounting which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis are intended to serve as an introduction to the Agency's basic financial statements. The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Agency's financial activities.

The Statement of Net Assets presents information on the Agency's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The Statement of Revenue, Expenses and Changes in Net Assets is the basic statement of activities for proprietary funds. This statement presents information on the Agency's operating revenue and expenses, nonoperating revenues and expenses and whether the Agency's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Agency's cash and cash equivalents during the year. This information can assist the user of the report in determining how the Agency financed its activities and how it met its cash requirements.

The Notes to the Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

#### **FINANCIAL ANALYSIS OF THE AGENCY**

## **Statement of Net Assets**

Net assets may serve over time as a useful indicator of the Agency's financial position. A summary of the Agency's net assets at June 30, 2012 and 2011 is presented below.

	2012	2011
Current assets	\$ 102,159	\$ 138,306
Noncurrent restricted assets	150,029	126,058
Capital assets	2,594,696	2,222,539
Intangible assets	43,442	77,584
Total Assets	2,890,326	2,564,487
Current liabilities	288,390	303,331
Noncurrent liabilities	1,908,974	1,412,976
Total Liabilities	2,197,364	1,716,307
Net Assets		
Invested in capital assets	1,601,749	1,590,370
Restricted / Unrestricted	( 908,787)	( 742,190)
Total Net Assets	\$ 692,962	\$ 848,180

A portion of the Agency's 2012 net assets are restricted for closure and postclosure care. State and federal laws and regulations require the Agency to place a final cover on the landfill sites and perform certain maintenance and monitoring functions at the landfill sites for a minimum of 30 years after closure.

#### Statement of Revenue, Expenses and Changes in Net Assets

Operating revenue is received for fees from accepting solid waste from the residents and businesses of the county. Operating expenses are expenses paid to operate the landfill. The utilization of capital assets is reflected in the financial statements as deprecation, which allocates the cost of an asset over its expected useful life. Nonoperating revenue and expenses include interest income, interest expense, grant revenue, and gain on disposal of assets. A summary of revenue, expenses and changes in net assets for the years ended June 30, 2012 and 2011 is presented below:

		2012		2011
Operating revenue	\$	867,012	\$	791,189
Operating expenses		992,749		879,238
Operating Loss	(	125,737)	(	88,049)
Net nonoperating revenue		29,481)		29,129)
Change in Net Assets	(	155,218)	(	117,178)
Net Assets – Beginning of Year		848,180		965,358
Net Assets – End of Year	\$	692,962	\$	848,180

In fiscal 2012, operating revenue increased by \$ 75,823, primarily a result of the increased tonnage disposed of in the landfill. Operating expenses increased by \$ 113,511.

#### Statement of Cash Flows

The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, capital and related financing and investing activities. Cash provided by operating activities in fiscal 2012 includes landfill fees and recycling revenues reduced by payments to employees and to suppliers. Cash used in capital and related financing activities in fiscal year 2012 includes the purchase of capital assets, insurance proceeds and proceeds and payments on long term debt.

#### **CAPITAL ASSETS**

At June 30, 2012 the Agency had approximately \$ 2,594,696 invested in capital assets.

#### **ECONOMIC FACTORS**

The Agency's primary source of revenue is landfill tipping fees. Landfill tipping fees were at \$80.00 per ton in FY 2012. The tipping fees were increased July 1, 2012 to \$90.00 per ton. Operating expenditures in FY 2013 are expected to remain about the same as expenditures for fiscal year 2012.

## **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Cass County Environmental Control Agency, 65928 Jackson Road, Atlantic, Iowa 50022.

# Statements of Net Assets

# June 30,

	2012	2011
Assets		
Current assets: Cash Accounts receivable Prepaid insurance Total current assets	\$ 20,674 59,065 22,420 102,159	\$ 36,422 80,316 21,568 138,306
Noncurrent assets: Restricted assets: Cash Cash held in escrow by Cass County	141,396 8,633 150,029	117,806 8,252 126,058
Capital assets: Non-depreciable capital assets Depreciable capital assets, net	680,000 1,914,696 2,594,696	680,000 1,542,539 2,222,539
Intangible assets, net	43,442	77,584

<u>\$ 2,890,326</u>

\$ 2,564,487

Total assets

		2012		2011
Liabilities and Net Assets				
Current liabilities:				
Line of credit	\$	20,000	\$	15,000
Current maturities of capital leases		88,391		71,490
Current maturities of notes payable		128,324		144,167
Current portion of estimated liability for landfill				
closure and postclosure care costs		22,800		23,022
Accounts payable, trade		8,222		3,604
Accounts payable, plant				27,091
Salaries and benefits payable		2,565		2,132
Due to other governments		5,009		4,677
Accrued interest payable		2,364		1,698
Compensated absences		10,715		10,450
Total current liabilities		288,390		303,331
Non-current liabilities:				
Capital leases, less current maturities		118,425		148,491
Notes payable, less current maturities		701,249		303,514
Estimated liability for landfill closure and		, 01,= 15		202,21
postclosure care costs, less current portion		1,089,300		960,971
Total non-current liabilities		1,908,974		1,412,976
Total liabilities		2,197,364		1,716,307
Net assets:				
Invested in capital assets, net of related debt		1,601,749		1,605,370
Restricted for:				
Tonnage fees retained		12,330		11,705
Closure and postclosure care		137,699		114,353
Unrestricted		<u>1,058,816</u> )	(_	<u>883,248</u> )
Total net assets		692,962		848,180
Total liabilities and net assets	<u>\$</u>	2,890,326	<u>\$</u>	2,564,487

# Statements of Revenues, Expenses and Changes in Net Assets

# Year ended June 30,

	2012		2011	
Operating revenues:				
Solid waste fees	\$	769,197	\$	657,750
Recyclables	Ψ	95,741	Ψ	127,328
Other		2,074		6,111
Total operating revenues		867,012		791,189
Operating expenses:				
Administration		58,615		71,942
Engineering		33,122		17,088
Recycling expenses		126,278		116,941
Cover, compacting and scale expenses		157,096		138,470
Equipment		93,168		75,733
Mandated changes		13,430		28,675
Buildings and grounds		329,688		340,251
Closure and postclosure care costs		128,107		40,210
Tonnage fees to Iowa Department of				
Natural Resources		19,142		17,958
Employee benefits		34,103		31,970
Total operating expenses		992,749		879,238
Operating loss	(	125,737)	(	88,049)
Non-operating revenues (expenses):				
Gain on disposal of assets				550
Grant revenue		2,250		8,043
Interest income		182		218
Interest expense	_(	<u>31,913</u> )		<u>37,940</u> )
Non-operating revenues (expenses), net		29,481)	_(	29,129)
Change in net assets	(	155,218)	(	117,178)
Net assets beginning of year		848,180		965,358
Net assets end of year	<u>\$</u>	692,962	<u>\$</u>	848,180

The accompanying notes are an integral part of these statements.

# Statements of Cash Flows

# Year ended June 30,

	<u>2012</u>		2011	
Cash flows from operating activities: Cash received from solid waste fees Cash received from recyclables Cash received from other revenue Cash payments to suppliers for goods and services Cash payments to employees for services Net cash provided by operating activities	\$	790,448 95,741 2,074 370,678) 192,401) 325,184	\$	676,959 127,328 6,111 356,209) 184,784) 269,405
Cash flows from noncapital related financing activities: Proceeds on line of credit Principal payment on line of credit Interest payments on line of credit Fee paid on line of credit Net cash provided by noncapital related financing activities	(	20,000 15,000) 284) 2,400) 2,316	_(_	15,000  2,400) 12,600
Cash flows from capital and related financing activities:  Cash received from grantor agency Purchase of capital assets Proceeds from sale of assets Proceeds on note payable Principal payments on capital leases Principal payments on notes payable Interest payments on long-term debt Net cash used in capital and related financing activities	(	2,250 603,548)  542,580 71,490) 160,688) 28,563) 319,459)	(	41,018 101,084) 550 17,607 72,736) 137,787) 36,170) 288,602)
Cash flows from investing activities: Interest received		182		218
Net increase (decrease) in cash and cash equivalents		8,223	(	6,379)
Cash and cash equivalents at beginning of year		162,480		168,859
Cash and cash equivalents at end of year	\$	170,703	\$	162,480
Reconciliation of cash and cash equivalents to the statements of net assets:  Cash in current assets  Cash held in escrow in restricted assets  Cash in restricted assets  Total cash and cash equivalents	\$ 	20,674 8,633 141,396	\$ 	36,422 8,252 117,806 162,480
Total Cash and Cash equivalents	Ψ	170,703	Ψ	102,400

(continued next page)

# Statements of Cash Flows - Continued

# Year ended June 30,

		2012		2011
Reconciliation of operating loss to net cash				
provided by operating activities:				
Operating loss	\$(	125,737)	\$(	88,049)
Adjustments to reconcile operating loss				
to net cash provided by operating activities:				
Depreciation and amortization		296,767		310,336
Closure and postclosure care costs		128,107		40,210
Changes in assets and liabilities:				
Decrease in accounts receivable		21,251		19,209
Increase in prepaid insurance	(	852)	(	2,245)
Increase (decrease) in accounts payable, trade		4,618	(	10,842)
Increase (decrease) in salaries and benefits			,	,
payable		433	(	607)
Increase in due to other governments		332	`	793 <sup>°</sup>
Increase in compensated absences		265		600
Total adjustments		450,921		357,454
Net cash provided by operating activities	<u>\$</u>	325,184	<u>\$</u>	269,405

# Non-Cash Transactions:

The Agency also recorded the following non-cash transaction in addition to the transactions reflected in the reconciliation of operating loss to net cash provided by operating activities.

	2012	2011
Purchase of equipment with capital lease	\$ 58,325	\$

The accompanying notes are an integral part of these statements.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Cass County Environmental Control Agency was formed in 1971 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to operate the sanitary landfill in Cass County for use by all residents of the County.

The Agency is composed of one representative from each of the eight member cities, except that the City of Atlantic appoints one additional representative and two representatives from Cass County. The member cities are: Anita, Atlantic, Cumberland, Griswold, Lewis, Massena, Marne and Wiota. The representative of a city is appointed by the political subdivision to be represented.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, the Cass County Environmental Control Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the Agency. The Cass County Environmental Control Agency has no component units which meet the Governmental Accounting Standards Board criteria.

#### B. Basis of Presentation

The accounts of the Cass County Environmental Control Agency are organized as an enterprise fund. Enterprise funds are used to account for operations (a) financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### C. Measurement Focus and Basis of Accounting

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Agency applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

The Agency distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Agency's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Assets, Liabilities, and Net Assets

The following accounting policies are followed in preparing the Statement of Net Assets:

<u>Cash, Investments, and Cash Equivalents</u> - The Agency considers all short-term investments that are highly liquid to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months.

<u>Restricted Assets</u> - Funds set aside for payment of closure and postclosure care costs are classified as restricted.

<u>Accounts Receivable</u> - Accounts receivable represent amounts that are due and payable from customers but have not been collected at June 30. Management of the Agency believes the receivables will be realized without material collection losses; therefore, no allowance for uncollectible accounts exists.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

<u>Capital Assets</u> - Capital assets are accounted for at historical cost. Capital assets with lives in excess of three years and cost in excess of \$500 are capitalized. Depreciation of all exhaustible fixed assets is charged as an expense against operations. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Capital assets of the Agency are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
	·
Buildings	40-50
Building improvements	20-50
Equipment and vehicles	3-20
1 1	

Interest is capitalized on qualified assets. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. There was no interest capitalized during the years ended June 30, 2012 and 2011.

<u>Compensated Absences</u> - Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2012.

## NOTE 2 - CASH AND INVESTMENTS

The Agency's deposits in banks at June 30, 2012 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 2 - CASH AND INVESTMENTS - Continued

The Agency had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement 40.

#### NOTE 3 - PENSION AND RETIREMENT BENEFITS

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 5.38% (5.78% effective July 1, 2012) of their annual salary and the Agency is required to contribute 8.07% (8.67% effective July 1, 2012) of annual payroll. Contribution requirements are established by state statute. The Agency's contribution to IPERS for the years ended June 30, 2012, 2011, and 2010 were \$15,527, \$12,842, and \$12,056, respectively, equal to the required contributions for each year.

# Notes to Financial Statements

June 30, 2012 and 2011

# NOTE 4 - CAPITAL ASSETS

A summary of capital assets at June 30, 2012 is as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Capital assets not being depreciated:				
Land	\$ 680,000	\$	<u>\$</u>	\$ 680,000
Total capital assets not	600.000			
being depreciated	680,000			680,000
Capital assets being depreciated:				
Land improvements	647,252	555,822		1,203,074
Buildings	760,684			760,684
Equipment and vehicles	1,242,187	<u>78,960</u>		1,321,147
Total capital assets being depreciated	2,650,123	634,782		3,284,905
Less accumulated depreciation for:	on			
Land improvements	334,143	97,888		432,031
Buildings	185,577	31,470		217,047
Equipment and vehicles	<u>587,864</u>	133,267		721,131
Total accumulated				
depreciation	1,107,584	<u>262,625</u>		1,370,209
Total capital assets being				
depreciated, net	1,542,539	372,157	<del></del>	1,914,696
Total capital assets, net	\$ 2,222,539	<u>\$ 372,157</u>	<u>\$</u>	<u>\$ 2,594,696</u>

#### Notes to Financial Statements

June 30, 2012 and 2011

## NOTE 4 - CAPITAL ASSETS - Continued

A summary of capital assets at June 30, 2011 is as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year	
Capital assets not being depreciated:					
Land	\$ 680,000	\$	\$	\$ 680,000	
Construction in progress	123,923	32,718	156,641		
Total capital assets not					
being depreciated	803,923	32,718	<u> 156,641</u>	680,000	
Capital assets being depreciated:					
Land improvements	647,252			647,252	
Buildings	604,043	156,641		760,684	
Equipment and vehicles	1,204,089	<u>44,698</u>	6,600	1,242,187	
Total capital assets being	2 455 204	201 220	6.600	0.650.100	
depreciated	2,455,384	201,339	6,600	2,650,123	
Less accumulated depreciation for:	on				
Land improvements	225,758	108,385		334,143	
Buildings	155,964	29,613		185,577	
Equipment and vehicles	477,339	<u>117,125</u>	6,600	<u>587,864</u>	
Total accumulated	050.061	255 122	6.600	1 105 504	
depreciation	<u>859,061</u>	<u>255,123</u>	<u>6,600</u>	1,107,584	
Total capital assets being	1 506 222	( 52.794)		1 542 520	
depreciated, net	1,596,323	( 53,784)		1,542,539	
Total capital assets, net	\$ 2,400,246	<u>\$( 21,066</u> )	<u>\$ 156,641</u>	\$ 2,222,539	

Equipment costing \$436,687 (\$378,362 in 2011) has been purchased under capital lease agreements. Accumulated depreciation on this equipment totals \$147,078 (\$91,345 in 2011), including \$55,733 (\$48,928 in 2011) of depreciation for the year ended June 30, 2012.

## **NOTE 5 - INTANGIBLE ASSETS**

The Agency did not incur any expenses for landfill design and groundwater assessment projects during the year ended June 30, 2012. The total cost of the projects was \$379,496 and is being amortized over a period of five years.

## Notes to Financial Statements

June 30, 2012 and 2011

## NOTE 5 - INTANGIBLE ASSETS - Continued

A summary of the intangible assets at June 30, 2012 is as follows:

	Balance Beginning of Year		<u>In</u>	creases	Decreases		Balance End of Year	
Intangible assets Accumulated amortization	\$	379,496 301,912	\$	34,142	\$		\$	379,496 336,054
Intangible assets, net	<u>\$</u>	77,584	<u>\$(</u>	<u>34,142</u> )	<u>\$</u>		<u>\$</u>	43,442
A summary of the intangible	ass	ets at June 30,	2011	is as follo	ows:			70

	В	Balance eginning of Year	<u>In</u>	creases	Dec	reases_		lance End of Year
Intangible assets Accumulated amortization	\$	379,496 246,699	\$	55,213	\$	 	\$	379,496 301,912
Intangible assets, net	<u>\$</u>	132,797	<u>\$(</u>	55,213)	<u>\$</u>		<u>\$</u>	77,584

# NOTE 6 - LINE OF CREDIT

The Agency entered into a line of credit agreement in the amount of \$100,000 bearing an interest rate of 4% due April 27, 2013. The primary purpose of the line of credit is to provide operating funds. As of June 30, 2012, the outstanding balance on the line of credit was \$20,000.

# Notes to Financial Statements

June 30, 2012 and 2011

# NOTE 7 - NON-CURRENT LIABILITIES

A schedule of changes in the Agency's non-current liabilities for the year ended June 30, 2012 and 2011 follows:

	Balance 2011	Additions	Reductions	Balance 2012	Current Portion
Note Payable, 2003 Note Payable, 2007 Note Payable, 2010 Note Payable, 2011 Note Payable, March, 2012 Note Payable, May, 2012	\$ 70,961 324,558 35,975 16,187 2 447,681	\$  21,137 521,443 542,580	\$ 70,961 48,495 17,596 16,187 3,497 3,952 160,688	\$ 276,063 18,379 17,640 517,491 829,573	\$ 51,018 18,379  8,621 50,306 128,324
Capital Lease Obligations: Cornhusker Internation Caterpillar John Deere	al 42,822 177,159  219,981	58,325 58,325	20,859 50,631  71,490	21,963 126,528 58,325 206,816	21,963 52,825 13,603 88,391
Estimated Liability for Landfill Closure and Postclosure Care Costs	983,993	128,107		1,112,100	22,800
Total Non-Current Liabilities	<u>\$1,651,655</u>	\$ 729,012	\$ 232,178	<u>\$2,148,489</u>	<u>\$ 239,515</u>
	Balance 2010	Additions	Reductions	Balance 2011	Current Portion
Note Payable, 2003 Note Payable, 2007 Note Payable, 2010 Note Payable, 2011	\$ 160,961 370,925 35,975  567,861	\$   17,607 17,607	\$ 90,000 46,367  1,420 137,787	\$ 70,961 324,558 35,975 16,187 447,681	\$ 70,961 48,427 16,097 8,682 144,167
Capital Lease Obligations: Cornhusker Internation CNH Capital Caterpillar	al 62,633 4,397 225,687 292,717	  	19,811 4,397 48,528 72,736	42,822  177,159 219,981	20,859  50,631 71,490
Estimated Liability for Landfill Closure and Postclosure Care Costs	943,783	40,210		983,993	23,022
Total Non-Current Liabilities	\$1,804,361	<u>\$ 57,817</u>	<u>\$ 210,523</u>	<u>\$1,651,655</u>	\$ 238,679

#### Notes to Financial Statements

June 30, 2012 and 2011

#### **NOTE 8 - CAPITAL LEASES**

The Agency entered into a capital lease agreement with Cornhusker International on October 17, 2008 for a high pressure hooklift. The agreement requires annual payments of \$23,124 made on the 17<sup>th</sup> of October for four years, including interest at 5.29%.

The Agency entered into a capital lease agreement with Caterpillar on November 4, 2009 for a track loader. The agreement calls for monthly payments of \$4,765 for a period of 60 months at an approximate interest rate of 4.25%.

The Agency entered into a capital lease agreement with John Deere on December 9, 2011 for a tractor. The agreement requires annual payments of \$16,313 made on the 12<sup>th</sup> of December for four years including interest at 4.55%.

The following is a schedule by year of future minimum lease payments and present value of net minimum lease payments:

Year Ending June 30,	M	Present Value of Net Minimum Lease Payments		Amount Representing Interest		Total Minimum Lease Payments	
2013 2014 2015 2016	\$	88,391 69,350 33,485 15,590	\$	8,227 4,144 1,580 723	\$	96,618 73,494 35,065 16,313	
Totals	\$	206,816	<u>\$</u>	14,674	\$	221,490	

#### **NOTE 9 - NOTES PAYABLE**

The Agency entered into a mortgage note payable with a local bank to finance a balefill project completed during the year ended June 30, 2003. The note required monthly payments of \$8,000, including interest at 5.0%, and was paid off on April 16, 2012.

The Agency entered into a mortgage note payable for \$500,000 on May 22, 2007 with a local bank to finance expansion and compliance with DNR regulations. The note requires monthly payments of \$5,250, including interest at 4.75% maturing on June 1, 2017.

The Agency entered into a note payable for \$35,975 on June 15, 2010 with a local bank to finance the purchase of equipment. The note required a lump sum payment due June 15, 2011, which was refinanced into a note requiring monthly payments of \$1,565, including interest at 4.0% maturing on July 1, 2013. The note is collateralized by the equipment purchased.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 9 - NOTES PAYABLE - Continued

The Agency entered into a note payable for \$17,607 on May 4, 2011 with a local bank to finance the purchase of equipment. The note required monthly payments of \$767, including interest at 4.25% maturing on May 4, 2013. The note was refinanced in March, 2012 with the purchase of equipment. The note was collateralized by the equipment purchased.

The Agency entered into a note payable for \$21,137 on March 6, 2012 with a local bank to finance the purchase of equipment and to refinance the May 4, 2011 note. The note requires monthly payments of \$767, including interest at 4.25% maturing on July 1, 2014. The note is collateralized by the equipment purchased.

The Agency entered into a mortgage payable for \$521,443 on May 7, 2012 with a local bank to finance expansion and compliance with DNR regulations. The note requires monthly payments of \$5,800, including interest at 3.9% maturing on April 1, 2021.

Scheduled principal and interest payments are as follows:

Year Ending June 30,	<u>P</u>	Principal		nterest	Total		
2013 2014 2015 2016 2017 2018 - 2021	\$	128,324 114,630 110,277 115,146 115,299 245,897	\$	32,321 27,174 22,323 17,454 12,114 19,734	\$	160,645 141,804 132,600 132,600 127,413 265,631	
	<u>\$</u>	829,573	<u>\$</u>	131,120	<u>\$</u>	960,693	

#### NOTE 10 - CLOSURE AND POSTCLOSURE CARE COSTS

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure care plan and to provide funding necessary to effect closure and postclosure care, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year postclosure care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

# Notes to Financial Statements

June 30, 2012 and 2011

## NOTE 10 - CLOSURE AND POSTCLOSURE CARE COSTS - Continued

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total cost consists of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Agency have been estimated at \$569,172 for closure and \$743,958 for postclosure, for a total of \$1,313,130 as of June 30, 2012, and the portion of the liability that has been recognized is \$1,112,100. These amounts are based on what it would cost to perform all closure and postclosure care during the year ended June 30, 2012. Actual costs may be higher due to inflation, changes in technology or changes in regulations. The Subtitle D Cell (Phase 0) began accepting waste October 1, 2007 and has an estimated remaining life of .25 years. The Subtitle D Cell (Phase 1) began accepting waste June, 2009 and has an estimated remaining life of 1 year. The Subtitle D Cell (Phase 2) began accepting waste June, 2012 and has an estimated remaining life of 5 years.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Agency has begun accumulating resources to fund these costs and, at June 30, 2012, assets of \$137,699 are restricted for these purposes, of which \$58,377 is for closure and \$79,322 is for postclosure care. They are reported as restricted assets and restricted net assets on the Statements of Net Assets.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 10 - CLOSURE AND POSTCLOSURE CARE COSTS - Continued

Also, pursuant to Chapter 567-113.14(8) of the Iowa Administrative Code (IAC), since the estimated closure and postclosure care costs are not fully funded, the Agency is required to demonstrate financial assurance for the unfunded costs. The Agency has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the Agency must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number of years remaining in the pay-in period

Chapter 567-113.14(8) of the IAC allows the Agency to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Agency is not required to establish closure and postclosure care accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

# NOTE 11 - SOLID WASTE TONNAGE FEES RETAINED

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa.

As of June 30, 2012, the unspent amounts retained by the Agency and restricted for the required purposes totaled \$12,330 (\$11,705 as of June 30, 2011).

#### **NOTE 12 - RISK MANAGEMENT**

The Cass County Environmental Control Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 663 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 12 - RISK MANAGEMENT - Continued

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the risk pool are recorded as expenses from its operating fund at the time of payment to the risk pool. The Agency's annual contributions to the Pool were \$25,273 and \$25,310 for the years ended June 30, 2012 and 2011, respectively.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2012, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

#### Notes to Financial Statements

June 30, 2012 and 2011

#### NOTE 12 - RISK MANAGEMENT - Continued

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with Workers' Compensation and Crime in the amount of \$1,000,000 and \$25,000, respectively. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **NOTE 13 - CONTINGENCIES**

#### Line of Credit

The Agency entered into a line of credit agreement in the amount of \$1,200,000 bearing an interest rate of 5%, due January 1, 2013. The primary purpose of the line of credit is to show the Agency can demonstrate financial assurance for closure and postclosure care costs. As of June 30, 2012, the outstanding balance on the line of credit was \$ - 0 - .

#### Subsequent Events

The Agency has evaluated all subsequent events through September 17, 2012, the date the financial statements were available to be issued.

## Other Post Employment Benefits (OPEB)

Plan Description: As required by state law, the Agency offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all Agency employees, and the retirees must pay a health insurance premium equal to that charged for current employees. There are 5 active employees and no retirees currently covered by the plan.

Potential for Liability: A review of the Agency's current and potential future exposure to this requirement resulted in the conclusion that no material liability exists. Therefore no liability has been recorded.

\* \* \*

# COMMENTS AND RECOMMENDATIONS

# Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Members of the Cass County Environmental Control Agency Atlantic, Iowa

We have audited the accompanying financial statements of Cass County Environmental Control Agency as of and for the year ended June 30, 2012, and have issued our report thereon dated September 17, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

The management of Cass County Environmental Control Agency is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Cass County Environmental Control Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Cass County Environmental Control Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Cass County Environmental Control Agency's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Agency's financial statements will not be prevented or detected and corrected on a timely basis.

# To the Members of the Cass County Environmental Control Agency

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item 12-I-A to be a significant deficiency.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cass County Environmental Control Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Cass County Environmental Control Agency's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Agency's responses, we did not audit Cass County Environmental Control Agency's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and constituents of Cass County Environmental Control Agency and other parties to whom the Agency may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Mersey, Ben, Kyhm & lo. P. C.

Atlantic, Iowa

September 17, 2012

#### Schedule of Findings

Year ended June 30, 2012

#### PART I - SIGNIFICANT DEFICIENCIES

<u>12-I-A Segregation of Duties</u>: A limited number of people have the primary responsibility for many of the accounting and financial duties. As a result, some of those aspects of internal accounting control which rely upon an adequate segregation of duties are, for all practical purposes, missing in the Agency. This is a common deficiency among small Organizations.

<u>Recommendation</u>: We recognize that it may not be economically feasible for the Agency to employ additional personnel for the sole purpose of segregating duties, however, it is our professional responsibility to bring this control deficiency to your attention. We recommend that the Board be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

<u>Response</u>: The Board is aware of this lack of segregation of duties, but it is not economically feasible for the Agency to employ additional personnel for this reason. The Board will continue to act as an oversight group.

Conclusion: Response accepted.

\* \* \*

## PART II - INSTANCES OF NON-COMPLIANCE

No matters were reported.

\* \* \*

#### PART III - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING

- <u>12-III-A Questionable Expenses</u>: No expenses that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- <u>12-III-B Travel Expense</u>: No expenditures of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- <u>12-III-C Board Minutes</u>: No transactions were found that we believe should have been approved in the Board minutes but were not.
- <u>12-III-D Deposits and Investments</u>: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa were noted.

# Schedule of Findings

Year ended June 30, 2012

# <u>PART III - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING - Continued</u>

<u>12-III-E Solid Waste Tonnage Fees Retained</u>: No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.

<u>12-III-F Financial Assurance</u>: The Agency has demonstrated financial assurance for closure and postclosure care costs by establishing a local government dedicated fund as provided in Chapter 567-113.14(b) of the Code of Iowa. The calculation is made as follows:

	(	Closure		Postclosure	
Total estimated costs for closure and postclosure care	\$	569,172	\$	743,958	
Less: Balance of funds held in the local dedicated fund at June 30, 2011	_	46,104 523,068		68,249 675,709	
Divided by the number of years remaining in the pay-in period	<u>÷</u>	6.25	<u>÷</u>	6.25	
Required payment into the local dedicated fund for the year ended June 30, 2012		83,691		108,113	
Balance of funds held in the local dedicated fund at June 30, 2011		46,104		68,249	
Required balance of funds to be held in the local dedicated fund at June 30, 2012	<u>\$</u>	129,795	\$	<u>176,362</u>	
Amount Agency has restricted for closure and postclosure care at June 30, 2012	<u>\$</u>	58,377	<u>\$</u>	79,322	

The Agency uses the availability of a \$1,200,000 line of credit to demonstrate the ability to meet the financial assurance requirements.

# Schedule of Findings

Year ended June 30, 2012

# PART IV - OTHER COMMENT

<u>12-IV-A Non-budgeted Expenditures</u>: It was noted during the audit that certain non-budgeted expenditures are not being recorded on the monthly budget expense report. However, these expenditures are reviewed monthly with other budgeted expenditures and approved by the Board.

<u>Recommendation</u>: We recommend all expenditures be recorded on the monthly budget expense report to properly report all expenditures incurred each month. This will provide better financial reporting of the Agency's operations.

Response: All expenditures are reviewed and approved by the Board.

Conclusion: Response accepted.

\* \* \*